



City of Hesperia

2020 LEGISLATIVE PLATFORM

CITY COUNCIL

Larry Bird, Mayor

Cameron Gregg, Mayor Pro Tem

Brigit Bennington, Council Member

Bill Holland, Council Member

Rebekah Swanson, Council Member



2020 Legislative Platform Process

Purpose

The Legislative Platform summarizes City's core legislative principles to support advocacy efforts at the regional, state and federal level. Recognizing the importance of promoting City priorities and legislative initiatives, the legislative platform focuses on the City's commitment to service, community and economic development initiatives. Adopted annually, the Legislative Platform serves as a reference guide for urgent requests in support, against or neutral positions of a legislative proposal and provides direction for the City Council and staff throughout the year.

Guiding Principles

1. Preserve and Enhance Local Control

Support measures that preserve and protect the City's local authority to enact policy pertaining to local affairs. Oppose measures that seek to preempt local control without the occurrence of the City.

2. Maintain Fiscal Responsibility

Support measures that promote fiscal stability, predictability and financial independence at the local level. Support efforts that preserve and promote the City's ability to maintain and grow its revenue base. Oppose measures that diminish the City's revenue sources thereby threatening its ability to provide and maintain critical services.

3. Promote Economic Development

Support legislative efforts that are designed to provide local governments with the tools necessary to bolster economic development. Support legislation and regulatory streamlining initiatives that would enhance the City's ability to attract and retain businesses as well as encourage business expansion and job retention.

4. Support Funding Opportunities

Support measures that allow the City to compete for its fair share of regional, state and federal funding including competitive grants and other funding programs. Support initiatives that promote dedicated funding streams to cities for critical service areas.

5. Collaborate with Regional Partners

Support opportunities to work collaboratively with local and regional partners on areas of mutual interest. Maintain strong relationships with other municipalities, local transportation agencies, special districts, regional government agencies, local elected officials, school districts, and college boards.



Goals and Objectives

The primary objective is for the City Council to adopt official City positions on clearly stated legislative issues and to adopt a guideline for funding priorities at the start of the legislative session. The Legislative Platform also sets forth the City's legislative objectives for the 2020 legislative session and provides direction for our legislative advocates as they work to secure clear and strategic initiatives in Sacramento and Washington, D.C. By doing this, the legislative approval process is streamlined by eliminating the need for repetitive concurrence and direction from the City Council on previously approved issues.

A secondary objective is to implement a process that ensures the City Council provides input and direction on legislative issues that have not been previously reviewed by the City Council. This objective will ensure that staff will seek the Council's guidance on issues that are not contained within the City's adopted legislative platform.

With the dynamic growth of the City over the years and planned development in the future, the City's Legislative Platform is aimed at securing legislative policies and resources that will help the City manage this growth, fund critical infrastructure needs, keep the City safe and maintain and enhance the quality of life residents have come to enjoy.

Process

The following outlines the process that is used to develop and implement the various elements of the City of Hesperia's Legislative Platform:

1. Develop Legislative Policy Statements

Each year, the City Manager's Office submits the Legislative Platform with its proposed State and Federal Legislative Policy Statements compiled in accordance with the following:

- a. Input from Senior Management and City's legislative advocates.
- b. Research of current law and pending legislation.
- c. A review of legislative priorities and any other issues recommended by the League of California Cities, the National League of Cities, the City's legislative advocates, or any other agencies conducting legislative analysis and advocacy on behalf of cities.
- d. City's adopted Mission Statement and Values.
- e. Consideration of special, unique or changing interests of the City of Hesperia.

Staff will use the 2020 Legislative Policy Statements as a guiding policy when reviewing and analyzing bills that have an impact on the City's interests. The City will have discretion in determining which specific bills to take official positions on. Official City positions are not automatically assumed on bills simply due to their similarity with the policy statements contained within this document. Furthermore, the policies established within the platform do not preclude City Council consideration of additional legislative matters arising throughout the year that may be brought forward for City Council action.

2. Legislative Monitoring and Advocacy

The City Council recognizes that it is vital to the fiscal health and self-determination of the City to effectively communicate with State legislators and Federal representatives in order to favorably influence State and Federal legislation, regulations and funding requests. Legislative Advocates at the Federal and



State levels provide a useful service in the success of the City's legislative goals and objectives by providing the necessary communication link with our Congressional delegation and State legislators in order to further Hesperia's priority projects for funding consideration. To that end, funding for Legislative Advocates will be considered by the City Council on an annual basis.

Upon the Legislative Platform's adoption, the City Manager's Office will exercise day-to-day oversight of legislative matters. Staff will monitor and review State and Federal legislation and write letters, contact legislators, or otherwise communicate the City's position, as warranted. The City Manager is authorized to send such letters on adopted legislative positions, along the following lines:

- **Support:** Legislation that the City should support as drafted.
- **Oppose:** Legislation that the City should oppose as drafted.
- **Oppose Unless Amended:** Legislation the City should oppose unless amended.
- **No Position or Watch:** Legislation that the City does not take a formal position on, but continues to monitor for progress.

3. Staff Responsibilities in the Legislative Process

In addition to coordinating formal action through the City Council, City staff responsibilities in the implementation of the Legislative Platform include:

1. Prepare support/opposition analyses and correspondence.
2. Seek and solicit support/opposition from other interested entities.
3. Participate in and attend legislative meetings with legislators and staff, as well as other local public officials and staff, to actively engage and stay apprised of legislative trends and upcoming legislation.
4. Prepare and present testimony on behalf of the City before the state and federal government.
5. Monitor and track key bills through the legislative process utilizing the City's advocacy services, legislative websites, and government/professional associations.
6. Update City Council on legislation that the City has taken a position on, including any significant amendments that would impact the City's adopted positions.
7. Ensure City Council Members receive copies of all legislative correspondence.
8. Work with City's Federal and State lobbyists to identify funding resources for departmental projects.

4. City Council Role in the Legislative Process

Through adoption of the Legislative Platform, the City Council prohibits any of its members from lobbying, advocating, or taking a position contrary to the Council's adopted position on any legislative item. Council Members may, as allowed for by law, take opposing positions as an individual citizen; however, said communication is discouraged and considered detrimental to the success of the City and this Legislative Platform specifically.

Written correspondence by individual City Council Members on legislative items not adopted by the City Council may be transmitted if the correspondence identifies that it is a position as an individual citizen as opposed to an elected official of the City of Hesperia. Any individual correspondence must be on personal stationery that is free of any City of Hesperia identifying information, including logos, addresses, phone numbers, etc.



City Council Members may be asked to participate in meetings with legislators and staff, as well as other local public officials. Council Members may also be asked to present testimony on behalf of the City before the state and federal government. Council Members will be provided copies of all correspondence related to the City's activities in the legislative process.

When proposed legislation, or a significant public policy issue, comes to the attention of City officials that is not specifically addressed in the Legislative Platform, it may be brought to Council for consideration. If the Council determines that the proposed legislation or policy issue is of importance to the City, it will recommend that a formal position on the matter be taken, which may include adoption of a City Council Resolution.

5. Identify Funding Priorities

Each year, Senior Management provides input on funding priorities for the City's major infrastructure projects. These projects and programs are identified and listed in the annual Legislative Platform and once approved by Council, become the basis for preparing the City's annual Legislative Priorities book. The Legislative Priorities book is the vehicle by which Federal and State representatives are provided information on the City's top priority projects for which the City seeks funding.



2020 State Legislative Policy Statements

The following categories of policy statements are broad and are not intended to be all-inclusive, but will be used as a reference tool and guideline for the City's State advocacy efforts in 2020.

Administrative Services

General Area of Review: Elections, Brown Act, Public Records Act, Political Reform Act, Conflict of Interest, Insurance, Tort Reform, Open and Transparent Government.

1. Support a comprehensive state performance review and audit system and long-range financial planning and performance budgeting to enhance accountability, efficiency and responsiveness at all levels of government.
2. Support legislation that controls the costs of elections as long as the elections process is not adversely affected, (e.g., purge voter rolls, limit costs for candidate statements, and prevent abuse of the mail ballot process).
3. Support legislation that would increase voter turnout in local elections, (e.g., mail ballots, more information to voters for judicial elections).
4. Support legislation that reduces the amount of recall abuse while improving, streamlining and ensuring that the public has full knowledge of the issues.
5. Support legislation that strengthens local control over election related matters such as boundary and district requirements.
6. Support measures that enable cities to maximize their ability to efficiently and effectively administer local elections, including programs designed to encourage and increase voter education, registration and voter turn-out.
7. Support reforms to modernize the structure, governance, management and method of financing State government.
8. Support legislation that discourages baseless and frivolous claims and demands made against municipalities, their officers and employees.
9. Support legislation that would allow a city presented with an allegation of a violation of the California Voter Rights Act (CVRA) to address the allegation before any person may file a lawsuit related to the alleged violation.
10. Support legislation providing city councils more flexibility to fill city council vacancies including extending the appointment period to fill a vacancy.
11. Support limited tort liability and provide certain tort immunities for public entities for unauthorized use of public property.
12. Support comprehensive tort reform, including limiting the joint and separate liability of governmental agencies to a liability equal to their percentage of their wrongdoing.
13. Support measures that preserve the integrity and fundamentals of the Brown Act while opposing measures that would constrain communication among staff and local officials.
14. Support measures increasing local autonomy, protecting privacy and maintaining our authority over public records. This includes measures that provide for the recovery of costs with regard to public records requests.
15. Support efforts to amend rules that limit and restrict local governments' ability to achieve greater transparency of governmental business by improving the platform in which agencies can publish and advertise notices, resolutions, orders, or other matters required by law.



16. Support measures that promote transparency, public participation and first amendment rights, while preserving procedures that continue to foster efficient government proceedings.
17. Support alternative methods of meeting public notice requirements and enhancing them through the use of cost effective and innovative, technology friendly methods of communication.
18. Support legislation that maintains and enhances local franchising authority for cable television and wireless services.
19. Oppose legislation that expands or increases municipal liability or, conversely, further limits municipal immunity.
20. Oppose legislation that limits the authority of municipalities to enforce their own ordinances in municipal courts.
21. Oppose any legislation that diminishes or does not assure local franchise fees for all utilities' use of City right-of-way.
22. Oppose legislative efforts to impose binding arbitration that would remove local government authority on matters of local interest. Specifically, support all legislative and legal efforts to overturn any legislation that implements binding arbitration on local government.
23. Oppose legislation that seeks to lessen the City's ability to enforce contractual language agreed to and contained within existing franchise documents.

Economic Development

General Area of Review: Economic Development, Redevelopment, Enterprise and Opportunity Zones, Job Creation.

1. Support regional economic development policies that provide for planned economic growth in the City and neighboring communities.
2. Support legislation that promotes sustainable economic development.
3. Support legislation that would enhance a city's ability to attract and retain local businesses, and encourages business expansion and retention through job creation, investment in capital equipment and employer facility development.
4. Support legislation that provides incentives (tax benefits, grants, loans, credits for affordable units) to local agencies in order to rehabilitate residential and commercial properties.
5. Support legislation and policy that allocates not less than \$10 million annually from the "Cap and Trade" Program (AB 32) to support the CalRecycle Recycling Market Development Zone (RMDZ) Loan Program.
6. Support legislation that promotes business formation and growth.
7. Support legislation that promotes "re-shoring" of manufacturing processes.
8. Support legislation that will establish a meaningful and useful tax increment financing (TIF) program to support local economic development.
9. Support State and Federal legislation to maximize the economic benefits of Opportunity Zones for communities and businesses, including environmental streamlining and flexibility to expand or change existing designations.
10. Support legislation that ensures all assets (real & personal property, loans and grants receivable, etc.) are retained by the sponsoring entity of a former redevelopment agency for the benefit of the former redevelopment project area(s) and the elimination of physical and economic blight.
11. Support legislation that would establish a successor program to the former low and moderate income housing set-aside (redevelopment) to fund the production, preservation and enhancement of affordable housing.



12. Support legislation that would provide exemptions to the application of Labor Code Section 1720 for economic development projects. Restore “safe harbor” for affordable housing projects exempting them from State Prevailing Wages.
13. Support legislation that would provide a viable and on-going dedicated funding source for the production and preservation of affordable housing.
14. Support legislation that clarifies and narrows the prevailing wage standard for economic development and affordable housing projects.
15. Oppose any legislation that proposes to make significant and/or controversial changes to the existing RMDZ Loan Program, up to and including the elimination of the program or funding support.
16. Oppose legislation that is deemed by the City to be “anti-business” and/or “job killer.”
17. Oppose legislation that would reduce funds dedicated to the Community Development Block Grant Program (CDBG) and the HOME program and support the expansion of eligibility and allowable uses under these programs.

Employee Relations and Risk Management

General Area of Review: Labor Relations, Employee Relations, and Human Resources.

1. Support legislation that would reform the State’s Workers’ Compensation System in order to draw a balance between reasonable claimant benefits versus the increasing costs/corruption that has plagued the System to date.
2. Support legislation that improves access to, and reduces the cost of, healthcare for public employees.
3. Support legislation that expands the City’s ability to offer health, welfare and wellness services for employees.
4. Support reform of the California tort law system to curtail unreasonable liability exposure for municipalities and to facilitate the ability to obtain affordable general liability and workers’ compensation insurance coverage.
5. Support local government efforts to establish succession planning and mentoring programs.
6. Support efforts to provide additional flexibility in the provision and administration of retirement and medical benefit programs, while ensuring those programs are sustainable for past, current, and future employees.
7. Oppose the taxability of employee benefits.
8. Oppose legislation that would add administrative burdens or taxes to self-insurance programs.
9. Oppose legislation or regulations that would increase employer medical costs for workers’ compensation.
10. Oppose legislation that would promote workers’ compensation claim litigation.
11. Oppose legislation that presumptively expands workers’ compensation coverage to illness or injuries that are not work-related.
12. Oppose legislation that creates unnecessary burdens on or limits the City’s ability to decide employment issues, including collective bargaining, binding arbitration, benefits and leaves.
13. Oppose legislation imposing state-mandated costs for mandatory employee training programs when there is no guarantee of local reimbursement or offsetting benefits.
14. Oppose legislation that would create additional financial burden on, or threaten the viability of, the California Public Employees’ Retirement System (CalPERS).



Environmental

General Area of Review: Air, Water and Water Quality, Climate Change, CEQA, Energy Efficiency, Recycling, Solid Waste Management, Hazardous Materials, and Utilities.

1. Support legislation that promotes regional improvement of air quality, recognizing that air pollution does not follow jurisdictional boundaries.
2. Support legislation to assure that Federal, State and County agencies have adequate authority and resources to enforce air quality regulations.
3. Support legislation and regulations that provide authority for local governments to implement vehicle emissions reductions programs.
4. Support legislation requiring local government participation on the governing bodies of air quality management districts without diluting any existing authority already held by the City.
5. Support efforts that maintain and enhance local decision-making authority in the development and implementation of air quality attainment strategies.
6. Support water quality legislation that results in reasonable water quality control regulations that are cost effective and can show identifiable benefits.
7. Support regional approaches to provide needed water and encourage local conservation and efficient use of the water supply.
8. Support legislation and regulations that promote the appropriate and beneficial use of reclaimed water.
9. Support continued federal and state funding for water and wastewater treatment infrastructure to reduce local costs and expedite construction of necessary treatment, distribution, and collection facilities to comply with Federal and State mandates.
10. Support efforts that help local governments maintain water efficiency programs that meet state objectives, are cost effective, and make sense for the local conditions.
11. Support state and federal efforts to increase water efficiency ratings for common consumer products that use water.
12. Support streamlined environmental processing for Federal and State regulatory permits administered by Caltrans and various other State and Federal agencies for the purpose of expediting public infrastructure developments.
13. Support major revisions to the Endangered Species Act (ESA) and its state counterpart, including delisting of endangered species that have thrived and recovered through effective resource management.
14. Support legislation to include consideration of the economic impacts of proposed species listings, as well as support the delisting of species no longer threatened or endangered.
15. Support efforts to repeal AB 32 and SB 375 legislation.
16. Support efforts to streamline and improve the California Environmental Quality Act (CEQA) process to reduce time and cost of compliance while ensuring that the environment is adequately protected.
17. Support “green” projects and regulations that do not place an undue burden on local government and other financial incentives for reductions in Greenhouse Gases.
18. Support programs and policies that promote advanced low emission vehicle technology and encourage or promote alternative fuels such as biodiesel, hydrogen and compressed natural gas.
19. Support legislation that increases availability and promotes the adoption of energy efficient technologies and use of alternative/renewable energy sources.
20. Support legislation that encourages and funds energy efficiency and conservation while allowing local design and implementation of the program.



21. Support local government's adoption and implementation of recycled content and green procurement policies.
22. Support legislation to provide changes to AB 939 regarding mandated waste diversion goals that will streamline its provisions and assist in compliance, placing more emphasis on implementation of waste diversion programs and less on strict mathematical accounting.
23. Support legislation that clarifies and broadens the regulatory authority of local government to ensure the efficient management of recyclable material and solid waste.
24. Support legislation that provides incentives and funding for programs that promote waste reduction, reuse and recycling and development of related infrastructure.
25. Support expansion of the market for recyclable materials.
26. Support legislation that allows the City to continue controlling risks from hazardous materials use, storage and transportation through the Uniform Building and Fire Codes and related local amendments.
27. Oppose legislation that would require the City to divert more than 50 percent of the solid waste stream and places undue burden on local government.
28. Oppose mandated material disposal bans or restrictions in circumstances where there is an insufficient capacity within the private recycling market to handle these materials in a more beneficial way besides landfilling.
29. Oppose legislation that restricts the City's ability to adopt local regulations for hazardous materials, including review and approval of the location of facilities that use or store hazardous materials or hazardous waste.
30. Oppose air quality legislation that restricts a local agency's land use authority.
31. Oppose any and all state and/or federal legislation that would allow for lower water quality testing limits based on any other parameters than scientific evidence.
32. Oppose legislation that would impose a tax on residential water service customers, including requirements characterized as voluntary contributions.
33. Oppose the expansion of the State listing of endangered or threatened species without economic impact analyses and valid scientific data.
34. Oppose any unfunded mandate on local governments to address climate change (which is outside the City's control).
35. Oppose expanding the current unfunded mandate to meet Environmental Protection Agency regulations aimed at the National Pollutant Discharge Elimination System (NPDES).

Grants and Funding

General Area of Review: Competitive, Discretionary, Formulaic Sources of Funding for Capital Projects and Operations.

1. Support and pursue funding for projects that improve the quality of life in Hesperia.
2. Support and pursue funding to increase public safety service levels in the City and unincorporated areas.
3. Support measures that allow the City to compete for its fair share of regional, state and federal funding.
4. Support initiatives that promote dedicated funding streams to cities for critical service areas.
5. Support legislation that provides incentives or grant opportunities for community improvements such as cultural services for the education, entertainment and enrichment of the community.



6. Support tax credits, grants, loans and other incentives to assist the public, businesses, and local agencies that invest in energy efficient equipment and technology, and fuel efficient, low emission vehicles.
7. Support and pursue funding that specifically benefits the City's transportation and public works projects, including for new railroad grade crossings.
8. Support legislation or policy, whether state or federal, that creates and makes available grant funds for economic development and tax increment financing (TIF) programs.
9. Support legislation that maintains or enhances funding for parks, trails, and recreation services and facilities.
10. Support legislation that provides funding for water, wastewater, and stormwater infrastructure; flood prevention, water resources planning and development; water quality improvement; and water resources related regulatory reform.
11. Support legislation that provides sustainable funding support for disaster preparedness, Homeland Security, Court Security and other local emergency management and law enforcement activities.
12. Support legislation that addresses full reimbursement of law enforcement costs of state and federal mandates.
13. Support legislation that ensures communities of all sizes remain eligible for funding, not just large urban areas or communities identified through overly-prescriptive eligibility criteria.
14. Support legislation that directs proceeds from cap and trade auction revenues to projects in the City that result in improved air quality, active modes of transportation, and the reduction of harmful pollutants.
15. Support legislation that provides funding and resources for local governments to implement Healthy Cities programs and policies aimed at reducing obesity, childhood obesity, high rates of diabetes, heart disease, and other health conditions.

Housing, Community Development and Planning

General Area of Review: Housing, Land Use, Development, Annexation, Incorporation, Building Standards, Mobile Home and Sign Regulations.

1. Support joint efforts to develop mutual development standards for unincorporated areas that are binding upon the County and the City.
2. Support changes to Sphere of Influence legislation to limit county development and allow cities to annex logical growth.
3. Support local City input on all regional land use and planning issues.
4. Support legislative strategies and programs that promote efficient and sustainable land use and building practices.
5. Support legislation that protects the City's land use authority and their right to make land use decisions with respect to water supply.
6. Support a streamlined right-of-way acquisition process.
7. Support land use patterns that maintain safe residential neighborhoods, bolster economic prosperity, preserve open space, and enhance overall quality of life in Hesperia.
8. Support legislation and regulations that protect a local agency's control over the cultivation and possession of cannabis, including the licensing of dispensaries and abatement of illegal activities.
9. Support legislation that encourages home ownership, including programs that are intended to alleviate the national housing crisis.



10. Support legislation that preserves municipal authority over the public right-of-way including fair and reasonable compensation for use of the right-of-way.
11. Support legislation that facilitates the creation and maintenance of payment in lieu of taxes (PILOT) agreements that support the development of affordable housing projects.
12. Support legislation to relax eligibility regulations related to affordable housing production requirements.
13. Support state and federal legislation that enhance the viability of public housing authorities (PHAs), including funding mechanisms, and protects the authorities and powers of PHAs.
14. Oppose legislation that would limit or restrict local land use decision-making authority.
15. Oppose affordable housing production mandates without necessary funding to support said housing mandates.
16. Oppose measures that remove local authority over housing decisions that best fit the City and its population.
17. Oppose legislation that limits local ability to regulate, manage or generate alternative sources of funding for affordable housing, including public-private partnerships.
18. Oppose legislation that increases administrative burdens and costs associated with affordable housing without increasing provision of services at the local level.
19. Oppose efforts by any regulatory commission from promulgating rules and regulations that infringe on local land use decisions and management of the public right-of-way.
20. Oppose legislation that would inappropriately limit local government authority to impose growth impact fees.
21. Oppose legislation similar to SB 375 which unfairly ties road funding to local decisions on density and affordable housing.
22. Oppose legislation similar to AB 32 which will require compliance with climate change regulations.

Local Control

General Area of Review: Preservation of Local Authority and Decision-Making Powers.

1. Support enhanced local control over public nuisances, (e.g. adult entertainment facilities, problem alcohol establishments, drug paraphernalia establishments, etc.).
2. Support legislation that strengthens local control over gaming issues.
3. Support the creation of more affordable, innovative and quality child care options while maintaining strict adherence to child care regulations and guidelines.
4. Support efforts to increase opportunities for community-wide citizen volunteer programs.
5. Support legislation to fund summer youth employment and training programs and expand funding for year round youth employment and leadership in order to better prepare youth for future self-sufficiency and prevent youth violence and crime.
6. Support efforts to promote and finance programs to combat pet overpopulation, increase pet adoptions and spay/neuter programs and educate citizens on the dangers and nuisance of roaming, uncontrolled animals and other animal control issues that risk public health and safety and quality of life.
7. Support programs and efforts aimed at assisting with the clean-up of abandoned and/or inoperative vehicles.
8. Support for expansion of aviation services at Southern California Logistics Airport (SCLA), as long as no quality of life or economic competitiveness issues are impacted in Hesperia.
9. Support legislation and regulatory efforts that provide people with the social, economic, and physical environments needed to make healthy choices and lead healthy lifestyles.



10. Oppose any legislation that preempts local authority or transfers jurisdiction over local programs.
11. Oppose legislation and the promulgation of rules and regulations that allow any regulatory agency to encroach on or supersede local authority including, but not limited to, the City's right to franchise for the right to operate in the public right-of-way.

Public Safety

General Area of Review: Law Enforcement, Fire Safety, Emergency Communications, Emergency Services, Disaster Preparedness, and Nuisance Abatement.

1. Support adequate financing of jails and criminal justice facilities. Address the need to devote equal time and energy to develop effective alternatives to incarceration, including early intervention of at-risk youth and counseling and rehabilitation programs.
2. Pursue additional opportunity for participation in regional Restoration of Competency (ROC) programs.
3. Support legislation that limits the placement of sex offender and parolee homes within the City limits.
4. Support measures that protect the public against disease and disability and promote health.
5. Support increased authority and resources devoted to cities for abatement of graffiti and other acts of public vandalism.
6. Support legislation that provides local law enforcement agencies authority to recover any costs associated with complying with any federal, state or court-ordered licensing, registration and testing requirement.
7. Support legislation that has the potential to reduce incidents of violence in the community, especially through the development of treatment and intervention programs for youth.
8. Support legislation that provides greater protection to victims of crime.
9. Support efforts of the Reducing Crime and Keeping California Safe Act.
10. Support efforts to resolve the medicinal cannabis collective issue through judicial or legislative action.
11. Monitor impacts of regulation of medical marijuana and recreational marijuana.
12. Support legislation that continue efforts to maximize opportunity for reimbursement for inmate medical and mental health care, as well as assisting with continuity of care post-release and pursuing funding for increased needs resulting from realignment. Mitigate liabilities in areas such as health, mental health, Americans with Disabilities Act (ADA) and other areas of legal concern.
13. Support legislation establishing protocols and funding for shared, statewide emergency response communications.
14. Support legislation that protects senior citizens from criminal exploitation.
15. Support legislation that protects society against identity theft.
16. Support legislation that protects juveniles from sexual predators on the internet.
17. Support legislation aimed at reducing gang violence and support enhanced sentences for criminal offenses committed by gang members.
18. Support legislation that provides education for public safety training.
19. Support legislation which would amend Proposition 47 and restore felony status to crimes which were reduced to misdemeanors and/or require the completion of drug rehabilitation to the reduction of said related crimes to a misdemeanor.
20. Address changes made by Proposition 47 regarding implementation and state and local criminal justice system impacts.
21. Support legislation that addresses the impacts of long-term jail sentences.



22. Support legislation and funding to provide law enforcement/public safety agencies greater access to wireless communication necessary to support a national wireless broadband network capable of use by any public safety entity to serve and protect communities throughout the nation.
23. Support legislation that promotes programs that enhance the benefits of mutual aid agreements between local governments.
24. Support additional funding for local agencies to recoup the costs associated with fire safety in the community.
25. Support legislation that strengthens the City's ability to prohibit the use and sale of fireworks and that allows counties and fire districts to prohibit and otherwise control fireworks.
26. Support legislation that supports the Fire District's physical and financial ability to actively interdict the sale and/or transportation of fireworks.
27. Support legislation that promotes fire safety, education and prevention with the goal of reducing injury, loss of life and property damage.
28. Support statewide efforts to coordinate solutions to the systemic overcrowding or local Hospital Emergency Rooms and may reduce Ambulance overdependence or Ambulance Patient Offload Delays (APOD).
29. Support legislation that provides the Fire District's authority to recover any costs associated with complying with any federal, state or court-ordered licensing, registration and testing requirement.
30. Support measures that encourage disaster preparedness and emergency planning.
31. Support statewide efforts to coordinate disaster preparedness programs in local jurisdictions and support guidelines to identify the strengths and weaknesses of local preparedness efforts.
32. Oppose programs that have the potential to compromise officer safety.
33. Oppose unfunded mandates on local government in relation to tracking of paroled sexual predators.
34. Oppose any State or local fire related tax or fee increase that does not go back to local agencies.

Revenue and Taxation

General Area of Review: Finance Administration, Taxation Reform, General and Special Revenue, and Revenue Sources at the Federal, State and Local Levels.

1. Support efforts to protect local government revenue sources and the provisions of Propositions 1A and 22.
2. Support legislation/initiatives that guarantee all local historical funding sources shall be a dedicated revenue source for local governments.
3. Support legislation designed to protect, without unnecessarily restricting, the investments of local government agencies.
4. Support local control of the awarding of contracts and the accountability of local officials for those actions.
5. Support legislation that facilitates and enables the timely collection of delinquent assessments and strengthens or maintains the lien position of those assessments.
6. Support legislation that would require the State to comply with its obligation and original intent of the State Mandated Costs claim process to reimburse cities for costs incurred as a result of State-mandated programs and processes.
7. Support measures that promote fiscal stability, predictability and financial independence at the local level.
8. Support efforts that preserve and promote the City's ability to maintain and grow its revenue base.



9. Support regional cooperation on common interests and goals by providing access to share incremental growth in ERAF (Educational Revenue Augmentation Fund) property tax.
10. Support legislation that provides a more balanced mix of property tax revenues related to public service costs among cities, counties, and special districts.
11. Support full cost reimbursement to the City for all Federal, State and County-mandated programs.
12. Support legislation that provides for adequate transparency of the City's investment activity.
13. Oppose measures that diminish the City's revenue sources that are required to maintain critical services.
14. Oppose imposition of State, Federal and regional mandates upon local governments, as well as Federal mandates on the State, especially those for which no funding exists.
15. Oppose taxes or fees on local refuse programs to fund statewide programs.
16. Oppose legislation that would preempt or threaten local taxation authority.
17. Oppose any change in revenue allocations that would negatively affect local government, including sales, use and property tax, tax increment, gas tax (HUTA), transient occupancy tax (TOT) and vehicle in-lieu fees (VLF).
18. Oppose restrictions on the City's ability to adopt its own investment policies.
19. Oppose any legislation that would require municipalities to participate in investments that do not meet the objectives set forth in the City's policies.

Transportation, Communication and Public Works

General Area of Review: Transportation, Construction, Telecommunications and General Public Works Related Areas.

1. Support increased transportation funds allocated to local jurisdictions for discretionary projects.
2. Support legislation to enhance transportation funding equity within the State.
3. Support efforts to encourage flexibility in federal funding and regulations in order to better meet the needs of small to medium size communities.
4. Support legislation that facilitates cooperative programs among government agencies in order to help the City meet its basic needs, including transit, street, highway, road and bridge construction and maintenance, and safe corridors for bicyclists and pedestrians.
5. Support new processes to expedite the permitting and environmental review and approval of transportation projects.
6. Support legislation that requires the California Public Utilities Commission (PUC), Federal PUC and railroad operators to adopt and fund programs to construct grade separations necessary for public safety and welfare.
7. Support legislation that would lift the minimum requirement of payment of prevailing wages on municipal Public Works projects to amounts greater than \$500,000.
8. Oppose the reduction/elimination of previously dedicated funds for any transportation projects, especially those that are currently nearing construction and have been delayed by agency actions beyond the City's control.
9. Oppose transportation proposals that would adversely affect the quality of life in Hesperia by increasing traffic congestion, air pollution or other problems.
10. Oppose legislation that ties transportation funds to compliance with land use, housing, or climate change goals.



2020 Federal Legislative Policy Statements

The following categories of policy statements are broad and are not intended to be all-inclusive, but will be used as a reference tool and guideline for the City's Federal advocacy efforts in 2020.

1. Support funding that specifically benefits the City of Hesperia's transportation and public works projects. Support efforts to ensure funding to semi-urban/rural areas, and provide a permanent, direct percentage of unrestricted federal transportation funds to local government transportation departments for priority work in such areas.
2. Support streamlined environmental processing for federal regulatory permits issued by the US Army Corps of Engineers, Fish & Wildlife Service, Federal Highway Administration and various other state and federal agencies for the purpose of expediting public infrastructure projects.
3. Support efforts to establish regional recognition of the limits of authority by the US Army Corps of Engineers under the Clean Water Act.
4. Support direct federal funding from the Economic Development Administration for economic development and public works projects.
5. Support federal legislation that recognizes the importance of sales and use tax to local municipalities and equitably distributes sales tax collections on e-commerce transactions.
6. Support direct federal funding to cities, without matching requirements, to use in drug prevention, intervention and enforcement efforts.
7. Support efforts to ensure protection of sufficient radio spectrum to meet public safety's current and future needs. Public safety needs should have priority over private, or for-profit, communication systems.
8. Support legislation that enhances and continues the Healthy Forests Initiative which protects public safety and welfare by caring for forest areas and ensuring that losses from wildfires are minimized.
9. Support efforts to secure a Federal Foreign Trade Zone (FTZ) designation for the City.
10. Support local/regional control and administration of federal programs and strategic placement of federal personnel to ensure expedited decision-making.
11. Support responsible and equitable legislation to help stabilize the housing market.
12. Oppose cuts to the Community Development Block Grant (CDBG), and HOME programs. Advocate for a more streamlined application process and for greater flexibility of local appropriation and use of monies.
13. Oppose any legislation that mandates a Social Security tax for public employers and employees.
14. Support legislation to modify inappropriate sections of the Federal Fair Labor Standards Act (FLSA) as it relates to regulating public sector employment.
15. Oppose any changes to the Mortgage Interest Deduction.
16. Oppose any efforts by government sponsored entities (FNMA & Freddie Mac) that will further destabilize the housing market including bulk sales of real estate owned properties (REOs).



2020 City Council Funding Priorities

Transportation

Ranchero Road Corridor Widening

The Ranchero Road Corridor Widening project extends from Interstate 15 (I-15) to the railroad grade separation in the City of Hesperia and the County of San Bernardino (SBC). East-West corridor mobility and access to and from I-15 are among the most significant transportation deficiencies in the High Desert. I-15 is designated as a Corridor of National Significance and serves as a major freight movement route from the Ports of Long Beach and Los Angeles. Ranchero Road currently has over 14,000 trips per day and is expected to increase to 30,000 trips per day in the next 5-years and increase to 50,000 trips per day at build-out. This project has been one of Hesperia's highest priority transportation capital improvement project for the past decade. In fact, the City has already completed the first two phases of the project including the Phase I east-end railroad underpass (\$27 million) and the Phase II I-15 interchange (\$60 million). The final phase (Phase III) widens Ranchero Road that is only one lane in each direction. The City together with SBC and San Bernardino County Transportation Authority (SBCTA) proposes to widen the 5-mile stretch to five lanes and will include the following:

- Construction of a new bridge over the California Aqueduct, replacing the existing bridge in accordance with DWR requirements;
- Widening of an at-grade railroad crossing;
- Improvement of four drainage crossings to enhance flood protection; and
- Installation of traffic signals at 7th Avenue, Maple Avenue, and Cottonwood Avenue to improve traffic safety.

Phase III will be constructed in phases. The first phase (Phase A) will be construction of the new bridge over the aqueduct, estimated to cost \$16.4 million. Phase B will consist of widening the Ranchero Road between the I-15 and 7th Avenue including aforementioned traffic signals and the at-grade railroad crossing (\$38.8 million).

- Phase A, California Aqueduct Bridge Crossing, is in the design and permitting stage and completion is anticipated by June 2020. The Phase A project is "shovel ready".
- Phase B, received environmental clearance in 2013 and design was completed in 2016. Minor right-of-way acquisitions are in process and will be completed by June 2020. The Phase B project is essentially "shovel ready".
- Phase III is being completed in cooperation with the San Bernardino County Transportation Authority (SBCTA) and San Bernardino County (SBC). The City's portion is \$18.5 million and SBC has construction costs estimated at \$11.1 million. SBCTA will be contributing \$25.5 million towards portions of City and County shares.

The project will improve the critically needed east-west traffic circulation in the High Desert, facilitate goods movement to and from the City's large industrial areas, improve air quality by reducing greenhouse gas emissions, improve safety (both traffic and flood protection) and safety response times for emergency vehicles, improve access to local schools, provide efficient connectivity for residents and business centers, enhance bus transit, create jobs, increase use of non-motorized transportation systems, and facilitate growth.



The total project cost is estimated at \$55.1 million. The aggregate goal to complete Phase III is \$20 million in grant funding. The City has been advocating for funding from a variety of State and Federal sources in multiple funding cycles and continues to pursue them.

Main Street Widening and Aqueduct Bridge Construction

Three heavily congested corridors are all that exist in the City of Hesperia (City) to move traffic East-West through the City. In order to improve circulation, Main Street will be widened from the Interstate 15 (I-15) freeway to 11th Avenue from four lanes to five lanes with center turn lanes and an additional aqueduct bridge adjacent to the existing bridge will be constructed consistent with the California Department of Water Resources (DWR) bridge requirements. The project will enhance capacity by more than 30% and include raised medians to restrict traffic movements and a three traffic lane bridge together with shoulder, pedestrian, bicycle facilities and aqueduct safety features.

The project will improve the critically needed east-west traffic circulation, facilitate goods movement to and from the City's large industrial areas, improve air quality by reducing greenhouse gas emissions, improve safety and safety response times for emergency vehicles, provide efficient connectivity for residents and business centers, create jobs, increase use of non-motorized transportation systems, and facilitate growth. The project will alleviate traffic on Main Street caused by development. The widening will achieve the ultimate configuration of Main Street which is classified as a Major Arterial Roadway in the City's Circulation Element of the General Plan.

Total project cost is \$18.9 million for Main Street widening and \$9.1 for aqueduct bridge construction. The aggregate goal for construction of the Main Street improvements is \$24.92 million in grant funding. The City will advocate for funding for the Main Street Widening project from a variety of State and Federal sources.

I Avenue Widening

I Avenue connects a large residential area to commercial services in the City of Hesperia. It contains both horizontal and vertical sight distance deficiencies. Over the past 10 years, there were 182 accidents along I Avenue, of which 22 involved bicyclists and pedestrians with four resulting in fatalities. In addition, 31 of these accidents were located near schools.

To improve these safety deficiencies, I Avenue will be widened between Ranchero Road and Bear Valley Road. I Avenue is currently a north-south 2-lane roadway terminating at Ranchero Road in the south and Bear Valley Road in the north. I Avenue is classified as a four-lane divided Arterial with a center turn lane for its entire length. The project will create a community vision that prioritizes safety improvements for all roadway users addressing safety concerns, travel patterns, and infrastructure. The City recently received a planning grant for the project through the Caltrans Sustainable Transportation Planning Grant.

The project will focus on the following goals:

1. Provide increased capacity to improve safety conditions for both motorized and non-motorized users.
2. Create a healthy, livable, and sustainable community by providing complete streets, thereby increasing walking, biking, and transit trips while also reducing greenhouse gas emissions.
3. Improve public transit services for the entire community.
4. Connect Hesperia's residents to destinations that bridge the healthcare divide, provide education opportunities, and provide access to spur economic growth.



5. Promote commerce and economic vitality by facilitating goods movement along I Avenue and improving efficiency.
6. Involve the community in developing a long-term prioritized strategy and plan for promoting reliable and efficient mobility for people, goods, and services.

Total project cost is \$20 million. The aggregate goal for the I Avenue Widening project is \$10 million in grant funding. The City will advocate for funding for the I Avenue Widening Project from a variety of State and Federal sources.

Traffic Signals

Traffic signals are valuable devices for the control of vehicular and pedestrian traffic. They assign the right-of-way to the various traffic movements and thereby profoundly influence traffic flow. Traffic signals that are properly designed, located, operated, and maintained have one or more of the following advantages:

- They provide for the orderly movement of traffic.
- They increase the traffic-handling capacity of the intersection if:
 - a. Proper physical layouts and control measures are used; and
 - b. The signal operational parameters are reviewed and updated (if needed) on a regular basis (as engineering judgement determines that significant traffic flow and/or land use changes have occurred) to maximize the ability of the traffic control signal to satisfy current traffic demands.
- They reduce the frequency and severity of certain types of crashes, especially right-angle collisions.
- They are coordinated to provide for continuous or nearly continuous movement of traffic at a definite speed along a given route under favorable conditions.
- They are used to interrupt heavy traffic at intervals to permit other traffic, vehicular or pedestrian, to cross.

The Traffic Signal project focuses on three intersections in the City that have exceeded the collision threshold which warrants traffic signal installation. Traffic signals will be installed at the following intersections:

- Seventh Avenue and Sequoia Avenue
- Escondido Avenue and Sultana Street
- Arrowhead Lake Road and Danbury Avenue
- Hesperia Road and Mojave Road

These intersections currently experience a low Level of Service (LOS) which fall below general circulation plan goals coupled with numerous collisions. The project will potentially reduce all types of collisions and increase public safety. The LOS goals of D or better will be restored.

Total project cost is estimated at \$4 million with the City advocating for \$3.5 million in grant funding from a variety of State and Federal sources.



Flood Control

A-04 Corridor Flood Protection and Water Supply Program

Prior to the City of Hesperia's incorporation in 1988, development occurred that only included minor alterations to natural topography. As a result, natural drainage courses meander through developed areas and streets follow the natural contours of the land, often without culverts or bridges across drainage channels. This leads to localized flooding, property damage, road closures, erosion damage, negative economic impacts, and significant sediment accumulation even during moderate storm events. To address the drainage conditions along the A-04 corridor, one of the many corridors, the City will construct various flood control improvements including basins and conveyance pipelines. During moderate storm events, flooding occurs all along the entire drainage corridor; in particular, on Main Street which is one of the highest volume East-West corridors in the High Desert. The project includes planning, design, site acquisition, permitting, and construction. The basins will also be used for recharge of imported and recycled water.

The project will enhance flood protection for nearly 10 miles of developed and to be developed areas in the cities of Hesperia and Victorville. These areas are or will be developed with commercial and residential land uses. In addition, the flooding area includes a number of major arterial roadways. The project will also improve water supply management to the High Desert region.

Total project cost is \$20 million. The City will advocate for \$15 million in funding from a variety of State and Federal sources and pursue all eligible funding sources.

Temecula Avenue Basin

The City of Hesperia experiences storm related flooding and sediment transport throughout the City. To address these concerns, the City proposes to construct of the Temecula Avenue Basin located northwest of the Arrowhead Lake Road and Mono Drive intersection. Sediment build-up occurs in the downstream storm drain systems. The Temecula Basin accommodates large flows reducing peak flow rates while capturing sediment. The project consists of constructing an inlet headwall located along the existing creek and leading into a series of two basins with a combined storage capacity of 39 acre-feet together. Water will flow from the 26 acre-foot basin to the 13 acre-foot basin through an outlet spillway. The 13 acre-foot basin will then discharge storm water through a low flow outlet and storm drain connecting to the existing 96 feet of storm drain located north of the Arrowhead Lake Road and Mono Drive intersection.

The project will enhance flood protection by eliminating flooding along Arrowhead Lake Road, improve local water supplies, improve local water quality and reduce sediment transport to the Mojave River.

Total project cost is estimated at \$3.9 million. The aggregate goal for construction of the Temecula Avenue Basin is \$1.95 million in grant funding.

Sewer Improvements

Township Septic to Sewer

To permit development of infill parcels and to protect groundwater quality, the City is proposing expanding its existing wastewater collection system to provide service to undevelopable lots and to convert onsite wastewater disposal systems to the regional sewer system. The wastewater will be treated and effluent will be recycled for irrigation uses or recharged to the groundwater basin.

The Township area is one of the oldest communities. Due to regional water quality control board requirements related to onsite disposal systems, very small lots within the Township area, a severely



disadvantaged community, cannot develop without the construction of the regional wastewater collection system. Local construction of a system is cost prohibitive. In addition, the existing high density onsite disposal systems are impacting aquifer water quality, the only water supply source for the City. Groundwater degradation is expected to continue.

The project will provide sewer service to a high density area permitting infill development in a Disadvantaged Community Area and will enhance aquifer water quality protection.

Both the total project cost and the aggregate goal for construction of the Township Septic to Sewer Project is \$19.7 million in loans and grant funding. The City has been advocating for funding for the Township Septic to Sewer project from a variety of State and Federal sources in multiple funding cycles and continues to vigorously pursue all eligible funding sources.



Monthly Overview

2020 State Legislative Calendar

Below is an overview that summarizes major legislative events and key dates that occur month-to-month, and following is the 2020 Legislative Calendar created by the Office of the Secretary of the Senate.

January	The previous year's laws go in effect during this month. Legislature reconvenes to discuss the new year of legislation ahead, and all bill requests must be submitted to the Office of Legislative Counsel before the end of the month. Budget must be submitted by the Governor during the beginning portion of the month.
February	The last day for bills to be introduced occurs on February 21, 2020.
March	Cesar Chavez Day observed March 27.
April	Spring recess begins April 2, 2020 and reconvenes April 13, 2020. The end of this month marks the last day for policy committees to hear and report to fiscal committees regarding fiscal bills being introduced.
May	Policy committees must hear and report non-fiscal bills by May 1, 2020. Policy committees last day to meet is May 8, 2020 before convening in June. May 15, 2020 marks the last day for fiscal committees to hear and report to the Floor bills introduced in their house. Floor session conducted at the end of the month. May 29 is the last day for bills to be passed out of the house of origin.
June	Committee meetings may resume June 1, 2020. Budget Bill must be passed by midnight June 15, 2020.
July	Policy committees meet and report fiscal bills by June 26, 2020. Summer Recess begins provided Budget Bill has been passed.
August	Legislature reconvenes from Summer Recess. Last day for each house to pass bills is August 31.
September	September 30 is the last day for the Governor to sign or veto bills.
November	November 3 is the General Election.



Elected Officials Representing Hesperia

CALIFORNIA STATE GOVERNOR

Name	Capitol Address	Capitol Numbers
Governor Gavin Newsom	State Capitol, Suite 1173 Sacramento, CA 95814	Phone: 916-445-2841 Fax: 916-558-3160

CALIFORNIA STATE ASSEMBLY

Name	Capitol Address	Capitol Numbers	Local Address	Local Numbers
Assemblyman Jay Obernolte 33 rd Assembly District	State Capitol, Rm 4116 Sacramento, CA 94249	Phone: 916-319-2033 Fax: 916-319-2133	9700 Seventh Ave., #201 Hesperia, CA 92345	Phone: 760-244-5277 Fax: 760-244-5447

CALIFORNIA STATE SENATOR

Name	Capitol Address	Capitol Numbers	Local Address	Local Numbers
Senator Scott Wilk 21 st Senate District	State Capitol, Rm 4090 Sacramento, CA 95814	Phone: 916-651-4021 Fax: 916-651-4921	14343 Civic Dr., 1st Floor Victorville, CA 92392	Phone: 760-843-8414 Fax: 760-843-8343

SAN BERNARDINO COUNTY BOARD OF SUPERVISOR

Name	District Address	District Numbers
Supervisor Robert Lovingood First District	12474 Cottonwood Ave., Ste. A Victorville, CA 92395	Phone: 760-995-8100 Fax: 760-995-8105

UNITED STATES CONGRESS

Name	Washington Address	Washington Numbers	Local Address	Local Numbers
Congressman Paul Cook 8 th Congress District	1222 Longworth House Office Building Washington, DC 20515	Phone: 202-225-5861	14955 Dale Evans Pkwy Apple Valley Town Hall Apple Valley, CA 92307	Phone: 760-247-1815

UNITED STATES SENATOR

Name	Washington Address	Washington Numbers	Local Address	Local Numbers
Senator Dianne Feinstein	331 Hart Senate Bldg. Washington, D.C. 20510	Phone: 202-224-3841 Fax: 202-228-3954	11111 Santa Monica Blvd., #915 Los Angeles, CA 90025	Phone: 310-914-7300 Fax: 310-914-7318
Senator Kamala Harris	112 Hart Senate Bldg. Washington, DC 20510	Phone: 202-224-3553 Fax: 202-224-2200	312 N. Spring St., # 1748 Los Angeles, CA 90012	Phone: 213-894-5000 Fax: 202-224-0357